

**Compliance Audit Report on the accounts of office of the Director, Technical Education, Sundernagar, District Mandi, H.P. for the period from September, 2015 to June 2017.**

**Part-I Introduction**

The department of the Technical Education, Vocational and Industrial Training HP being alive to the task, has envisioned the dream of establishing a spectrum of institution for imparting technical Education. These institutions shall mould the youth enabling them to be an instrument of Technological transformation. Efforts have been made by involving suitable institutional mechanism and practice and by creation of conducive environment to encourage private initiative in opening of new institution. Overall control of administrative functions is with the programme and monitoring of the scheme run by the department.

The year wise position of funds received and expenditure incurred them against is given as under :

Rs. In crore

Sr. No.	Year	Budget Allotment	Expenditure Incurred	Excess/Less
1.	2014-15	134.27	134.29	(+) 0.02
2.	2015-16	177.27	177.27	----
3.	2016-17	175.47	175.45	(-)0.02

**Scope of Audit**

The Compliance Audit of the Department of Technical Education was carried out during July to September 2017. Record maintained in the office of Director, Technical Education along with the implementing units conducted by the audit party consisting of Shri P.K. Walia and Shri Jitender Gupta, Sr. A.O.'s, Shri Shashi Pal and Shri Jai Prakash Negi, AAO's, Shri Puneet Kumar, Sr. Auditor and Shri Mayank Lingwal, Auditor w.e.f. 24-07-2017 to 27-09-2017. Audit has been conducted in accordance with the applicable Auditing Standards of CAG.

**Part -II Audit Findings**

The results of the current audit have been incorporated in the succeeding paragraphs.

**Part II-A Significant Findings**

**Government Polytechnic College, Ambota, District: Una**

Period covered under :- 12/2006 to 07/2017

Detail of budget allotment and expenditure incurred there against for the last three and current year is as under:

Year	Budget Allotment	Expenditure Incurred	Excess/Less (Rs.)
2014-15	23636000	23620630	15370
2015-16	24591000	24353052	237958

2016-17	26074000	26617690	(-)543690
	24111000	Nil	

The charge of Drawing and Disbursing Officer was held by the following officer period covered under audit:

Sr. No.	Name and Designation	Period
1.	Shri. SK Gautam Principal	01-12-2006 to 03-07-2007
2.	Er. SC Verma	08-08-2207 to 15-02-2008
3.	Shri. SK Gautam Principal	16-02-2008 to 06-06-2012
4.	Shri. PP Sharma	07-07-2012 to 27-03-2017
5.	Shri. SK Gautam Principal	28-03-2017 to till the date

**Para: 01 Non achievement of target under the scheme CDTP**

Community Development through Polytechnic is a centrally sponsored scheme and was launched in HP during the year 2009-10. The main objectives of the scheme are (1) to carry out need assessment survey to assess the technology and training needs (2) to impart skill development training to the intended target groups(3) to disseminate appropriate technology for productivity enhancement(4) to provide technical and sports services to rural masses and slum dwellers and to create awareness among the target group. Under this scheme funds are directly release to the principal of selected polytechnic. As per the sanctions accorded targets fixed for each polytechnic are as under:-

- Short term non formal skill development courses:- 600 trainees per annum
- Technology transfer activities:- 50 beneficiaries per annum
- Technology and support services camps:- Minimum 5 per annum
- Extension Centres to be established:- 5-10 locations

Scrutiny of records revealed that during the period between 2009-10 to 2016-17 funds of Rs. 32.75 lakh were received by the Principal Polytechnic College Ambota under this scheme. Out of the total funds, and expenditure of Rs. 2853893/- was incurred by the department, leaving an unspent balance of Rs. 847319/- (This includes interest of Rs. 426212/-) as of March 2017. Scrutiny of records further revealed that against the target fixed as per Annual operation Plans approved by the NTTTTIR for the period 2010-11 to 2016-17 the department could not achieve these targets during any of the year as per Annexure "A" attached to this Para.

The department admitted the facts and stated(Aug 2017) that due to less population of the state these targets could not be achieved as compared to other states. It was further stated that participation of rural youth will be encouraged through concerned Panchayat representatives and NGO's etc.

Necessary action may be taken at the earliest under intimation to the audit.

**Para:02 Irregular payment of salary arrears of Rs. 4.59 lakh**

Special Secretary(Finance) to the Government of Himachal Pradesh vide office Memorandum No. Fin-(PR) B (7)-2/2001 dated 31-05-2010 issued directions to all secretaries to the Government of Himachal Pradesh that in the matters preferred by the employees for allowing of higher pay scale, selection grade, special pay and other financial benefits from a back date the payment of such arrears/back wages should be restricted for a period of three years only keeping in view the judgement passed by the Hon'ble Supreme Court of India in case of Jai Dev Gupta Vs State of HP reported in AIR 1998 SC 2819. However, in those cases where incumbents have not approached to Hon'ble Court, then this benefits may be granted to respective incumbents only on notional basis by way of Notional pay fixation without giving any back wages/arrears" and further it is stated that the recovery of the excess payment which is in consonance with the law laid by the Hon'ble Supreme Court of India in Civil Appeal No 5899 of 2012 and special leave Petition© No 30858/2011(with I.A. Nos.2 and 3 dated 17 Aug 2010 titled as Chandi Prasad Uniyal & Ors vs State of Uttrakhand & Others.

Scrutiny of record revealed that a three group officials were given the arrear of pay from 1995 to 2010 by the Principal Government Polytechnic Ambota who didn't approach to Hon'ble Court.

The details officials are as under:-

Sr. No.	Name and Designation	Durartion of Arrears Paid	Amount of Arrears Paid
1.	Meena Sharma, Workshop Instructor, MOP	04-03-1995 to 24-02-2010	1,88,315/-
2.	Shri Anant Ram Thakur, Lecturer MOP	22-06-98 to 24-02-2010	2,52,029
3.	Shri Mahendar Dutt Sharma, Lecturer MOP	25-05-95 to 24-02-2010	19,025
		<b>Total</b>	<b>4,59,369</b>

In reply to audit memo the department stated (Aug 2017) that amount of arrear was paid after obtaining approval from the Director(TE). It was further stated that overpaid amount will be recovered and deposited into Govt. Treasury shortly.

Needful may be done under intimation to audit.

Para:03 Unauthorized drawl of pay & allowances amounting to Rs. 45.10 lakh

Instructions issued by the secretary to the Govt. of HP vide letter no. PER(AP-B) F(10)1/99 dated 01-05-1999 thereafter vide letter no PER (AP-B) F(10) 1/99 dated 27-07-2000 addressed to all the heads of department in H.P. provides that the pay of a Govt Servant should be drawn only from the office/stations where he/she is actually working and in no circumstances the pay of a govt. servant be drawn from a place/office other than he/she is working. The head of office/department will be personally responsible to ensure that pay of a govt. servant is not drawn from a office other than his/her place of posting.

During scrutiny of records it was noticed that in contravention of the instructions of Govt. ibid the pay and allowances amounting to Rs. 4510740/- for the period from 9/2010 to 7/2017 in respect of

Smt. Meena Sharma had been drawn from this office despite the fact that the employees were working in other office during the aforesaid period as detailed below.

Sr. No.	Name of Employee	Name of office where working	Period	Amount of Pay & allowances drawn
1.	Smt. Meena Sharma W.S Instt. MOP	Govt. Polytechnic College Kandaghat, Solan	9/10 to 7/17	45,10,740/-
		<b>Total</b>		<b>45,10,740</b>

The department stated that (Aug 2017) this agreement was done to utilize her services properly. The reply was not tenable as the pay was drawn from institute since 09/2010 onwards (07/11) which did not conform to above referred provision of rules.

Para:04 Payment of salary from Honorarium head of Rs. 51.21/- lakh

Fundamental Rule 09(09) definition of Honorarium states as "recurring or non-recurring payment granted to a government servant from Consolidated fund for special work of occasional" and F.R.-46(a) "Government, may grant, or permit a government servant to receive honorarium as remuneration for work performed which is occasional in character and either so laborious or such special merit as to justify a special reward.

Scrutiny of records reveal that there were fourteen officials whose salary was primarily drawn from Student Welfare Fund and then it was recouped from the budget received for object head Honorarium which was against the instrumentation of Government and also resulted into unauthorized/irregular withdrawal of salary from the object head "Honorarium" of Rs. 51,21,000/-

Sr. No.	Name of Officials & Designation Sh./Smt	Years	Amount Paid from SWF	Amount Recouped from Head Honorarium
1.	Renu Patial, Lect. English	2013-2017	534650	51,21,000/-
2.	Kumari Indu, Lect. Physics	2013-2017	431250	
3.	Sh. Sandeep Kumar, Lect. Maths	2013-2017	422450	
4.	Sh. Munish Kumar, Lect. Civil Engg.	2013-2017	545400	
5.	Sh. Raman Kumar, Lect. ECE	2013-2017	467650	
6.	Sh. Navjot Singh, Lect. ECE	2013-2017	445300	
7.	Sh. Rajinder Kumar, Lect. Arch. Asstt.	2013-2017	512250	
8.	Sh. Harnem	2013-2017	505100	

	Singh, W/Shop Supdt.			
9.	Ms. Pooja Thakur, Lect. Comp. Engg.	2013-2017	388300	
10.	Ms. Arti Sharma Lect. Comp. Engg.	2013-2017	331550	
11.	Ms. Indu Bala, Lect. Comp. Engg.	2013-2017	453400	
12.	Sh. Sanjāy Kumar, W/Shop Instr(Sheet Metal)	2013-2017	303300	
13.	Sh. Aneesh Kumar, W/Shop Instr.(Sheet Metal)	2013-2017	230700	
14.	Sh. Baljeet, W/Shop Instr.(Smithy)	2013-2017	141750	
		<b>Total</b>	<b>52,52,950.00</b>	<b>51,21,000.00</b>

Thus recoupment of salary of Rs. 51,21,000/- from object head "Honorarium" without following basic fundamental rules was irregular and needs to be justified.

In response to audit the department stated that these people were engaged on occasional basis for teaching work. The reply was not tenable as these people were performing the teaching work regularly. Thus, the payment made out of honorarium head was not conforming the above referred provision of rules.

**Para: 05 Functioning of Institution without Accreditation of trades**

As per Para National Board of Accreditation was constituted in Sep 1994 to assess the quantitative competence of the education as institutions from Diploma level to Post graduate level in engineering and technology management pharmacy architecture and related discipline. The objective of the NBA is to assess and accredit professional programmes offered at various level by the technical institutions on the basis of norms prescribed by the NBA. It is process of quality assurance and improvement whereby a programme in an institution is critically appraised to verify the institution or the programme continues to meet and exceed the norms and standards prescribed by the appropriate designated authorities.

Scrutiny of records revealed that four trades/professional programmes such as computer engineering, electronic and communications, architecture assistance ship and civil engineer are being taught by the Govt. Polytechnic Ambota since its inspection (1995).

The department has been got registered with NBA on 21-09-2016 after making payment amounting of Rs. 1.15 Lakh vide D.D. NO. 697147 dated 26/08/16. The payment was made out of student welfare fund by the department. As regards accreditation of trades being taught by the

institutes the same were not got accredited by the institution so far (Aug 2014) in the absence of which high quality of teaching could not be ensured/ascertained in audit.

In response to audit memo the department stated (Aug 2017) that NBA accreditation is not mandatory for extension of approval of diploma programme. The reply of the department was not tenable as such without obtaining accreditation international recognition to degree awarded could not be given.

**Remarks: All the five paras are settled and not any audit para is yet pending.**